Transportation Improvements & Studies In and Around the Samish & Puget Neighborhoods

Samish Neighborhood Association Meeting Online – October 8, 2020



Presentation Overview

- **Big Picture:** Bellingham's Citywide Transportation Planning Practice [~ 2 mins]
- **Recent:** Transportation Projects Samish & Puget Neighborhoods [~ 3 mins]
 - <u>2016-2017 Lakeway Drive Bikeway Study</u> → <u>2018 Lakeway-Lincoln Multimodal Improvements</u>
 - <u>2016-2017 Samish-Maple-Ellis Corridor Study</u> → <u>2020 Samish-Maple-Ellis Multimodal Improvements</u>
 - 2020 Transportation Benefit District Projects and 40th Street Sidewalk and Bike Lanes
- **Today:** Future Transportation Improvements in Samish & Neighborhoods
 - <u>2020-2021 Lincoln-Lakeway Multimodal Transportation Study [~ 15 mins]</u>
- Interstate 5 through Bellingham
 - <u>I-5 Operations & TDM Study</u> (WSDOT staff) [~20 mins]
- Questions/Discussion

Bellingham is the Regional Center (Employment, Shopping, Education, Medical Services, etc.)

Disproportionate Number of Vehicle Trips In/Out of City each day

CANADA Semiahmoo USA BLAINE SUMAS LYNDEN Peace Arch Outlets 2015 Inflow/Outflow Job Counts: **Bellingham City Limits** GRANDVIEW DP Cellis Fair Merfellan Employed in Living in the City the City of of Bellingham, but St Joseph's Hospital Costco & Walmart FERNDALE Intalco Bellingham, but **Employed Outside** Silver Reef Casino Living Outside Conoco Phillips **City Limits** ලෝල්ප්රිස City Center **City Limits Employed &** W Bakerview Barkley Village Living within 15,274 28,349 Aliport Industrial -**Bellingham** Lummil Title Birchwood Center **City Limits** Susnet Square BIG Iowa St Squalicum Harbor James St 18,969 Bellwether WWU Lakeway G BELLINGHAM Fairhaven Longitudinal-Employer Household Dynamics Program, http://onthemap.ces.census.gov. SUDDEN VALLEY Out of town 50+ 10 visitors generate Jobs per 5 Acre a lot of sales tax 1



City Growth & Annexation of Urban Growth Area (UGA)

- Since 1980, the City population has doubled from 46,000 to 92,000
- 25% of City limits added north of 1904 boundaries via annexation since 1980
 - 1990's = predominantly commercial & industrial land to generate sales tax revenue, which provides almost all local transportation funding (General Fund, Street Fund, WTA Levy, Bham TBD)
 - 2000's = predominantly residential land, which does not generate much tax revenue and is very expensive to provide urban services to
- When UGA annexes, City inherits old, narrow, rural standard roads with no shoulders, no sidewalks, no bike lanes
 - Extremely expensive to retrofit rural roads to urban multimodal complete streets

Bellingham <u>Plans</u> to Continue Growing

Past & Future Population Growth

- 1980 = 46,000
- 2000 = 67,000
- 2020 = 92,000
- 2040 = 125,000 (*Projected*)





Bellingham: <u>Who</u> Are We Planning For? <u>PEOPLE</u>



BALANCE:

All mobility needs for all modes must be carefully considered, balanced, and implemented so that the multimodal transportation system can provide space and <u>safety</u> for everyone.



So.... <u>What</u> should we measure? Safe mobility for <u>PEOPLE</u>

Source: Multimodal Transportation Chapter – 2016 Bellingham Comprehensive Plan







transoogeour



Bellingham's Active Transportation Plans

Pedestrian Master Plan (2012)

- 258-mile pedestrian network
- ~ 162 miles (63%) complete
- 343 Prioritized sidewalks + crossings

Bicycle Master Plan (2014)

- 164-mile bicycle network
- ~ 87 miles (53%) complete
- **215** Prioritized bikeways + crossings

Multiuse Greenways Trails (1990 x4)

- Extensive citywide trail system
- 80 miles existing multiuse trails
- 61 miles (76%) = secondary transportation





All Projects 2010 - 2021

Bike / Ped Facility

Grant / TBD / Other Funded





2016-2017 Lakeway Drive Bikeway Study

Assembling this complex puzzle, piece by expensive piece

Short-term (2017 thru 2019)

- **1.)** 2017 Uphill climbing lane on Woburn (Iowa to Lakeway); Green bike box at Woburn/Lakeway
- **2.)** 2018 HAWK signals at three locations on Lakeway Drive [Undine; Orleans; Grant]
- 3.) 2018 Marked bike lanes from Undine HAWK to Puget Green bike box north leg at Puget;
- 4.) 2019 Lakeway shared bike-ped path from Undine HAWK to Old Lakeway Bike Blvd

Mid-term (2020 thru 2025)

- 5.) 2020 Old Lakeway Bike Blvd (Yew-Lakeway) connect to Woburn/Lakeway
- 6.) Work with BSD and Parks to re-organize Orleans-Lincoln block on Lakeway Drive
- Consider Safe Route to School grant with reconstruction of Carl Cozier ES (2024-2025)

Long-term (2025 and beyond)

7.) Further Study Needed on Lakeway Drive corridor from Lincoln to Ellis





2018 Lakeway-Lincoln Multimodal Improvements

- \$1,250,000 WSDOT Pedestrian-Bicycle Safety grant funds, plus local matching funds
- Upgrade 3 flashing amber crossings to red HAWK signals
 - Lakeway/Grant
 - Lakeway/Orleans
 - Lincoln/Fred Meyer
- New HAWK signal at Lakeway on the west side of the Undine intersection
- Sidewalk on Orleans (west side) from Lakeway Drive to Potter Street
- Sidewalk on Nevada Street-44th Street (east side) from Whatcom Street to Thimbleberry
- Nevada-Byron-Ashley-Dumas-40th Bike Boulevard and traffic calming from Lakeway to Elwood
- Grant-Humboldt-Otis-34th Bike Boulevard from Meador Avenue to Bill McDonald Parkway
- \$250,000 TIB grant for new flashing crosswalk at N. Samish/Otis



Samish-Maple-Ellis Multimodal Safety Improvements

\$1,007,000 WSDOT Pedestrian & Bicycle Safety Grant + local matching funds

What do these improvements include?

1.5-mile-long N. Samish-Maple-Ellis-York corridor from I-5/Samish interchange to Lakeway Drive (Red \rightarrow) and then to Cornwall Avenue (Green \rightarrow) will experience major changes, including:

- Bill McDonald Pkwy to Chestnut St: 1 vehicle lane in each direction will be removed and replaced with buffer-separated bike lanes;
- Chestnut St to Lakeway Dr and Cornwall Ave: Vehicle lanes will be rechannelized for installation of marked and buffered bike lanes;
- Bill McDonald Pkwy/35th St: Flashing crosswalk installed across Bill McDonald Parkway between the Sehome Haggen and 35th Street, one of the busiest WTA bus stops serving WWU and Sehome High School;
- Ellis St/Glastone St: Flashing crosswalk installed across Ellis Street between York Neighborhood and Eleanor Senior Resident Apts; and,
- **Green bike boxes** installed at some signalized intersections where safety conflicts exist and bicycle connections are needed for people riding bikes.

See <u>Frequently Asked Questions</u> document for study documentation, extensive public process, and transportation grant funding





Corridor Segment 4



MAPLE ST/215' E/O ELLIS ST TO (EAST OF MID-BLOCK XING) SAMISH WAY/ 300' N/O BILL MCDONALD PKWY



otential Options



Requires removal 1 NB and 1 SB travel lane



Requires removal 1 NB and 1 SB travel lane



Requires removal 1 NB and 1 SB travel lane

<u>2020 Citywide TBD Projects and</u> <u>40th Street Sidewalk and Bike Lanes</u>

Sidewalk

Bike Lane

40th Street sidewalk east side from Fielding to Elwood
Crosswalks at 40th/Elwood
Rechannelize street to retain onstreet parking, but eliminate center turn lane so that 5' bike lanes can be installed per Bicycle Master Plan recommendation and per City arterial standard

Wetland mitigation issues have delayed project, but it will be constructed winter 2020-2021



Public Works Plan for Short-Term (2017-2020) and Long-Term (2021+)

Connectivity of Pedestrian & Bicycle Facilities between Puget Neighborhood and Downtown Bellingham

Bikeways (except red)
 Trail connections
 Intersection Improvements
 Green Bike Boxes

Mobility Barriers

2014 existing bicycle and intersection improvements 2015 - 2017 bicycle and intersection improvements 2018 bicycle and intersection improvements 2019 - 2020 bicycle and intersection improvements Future unfunded links



<u>2020-2021</u> <u>Lincoln-Lakeway Multimodal</u> <u>Transportation Study</u>

Assessing existing & future conditions for:

- People walking
- People biking
- People walking to bus stops
- People driving vehicles





Why Are We Doing This Study Now?

- YMCA Proposal Presented to Bellingham City Council in June 2019 – *Pre-COVID*
- Relocate YMCA from downtown to Civic Field
- Major transportation impacts at Lincoln/ Lakeway, as well as surrounding streets.



Phase 1: Proof of Concept



But Wait! There's More

- Carl Cozier Elementary School will need to be reconstructed in mid-2020's and Bellingham School District is interested in a longer competitive swim pool
- This, combined with significant development already approved along Lincoln Street, N. Samish Way, and in surrounding neighborhoods led to Lincoln-Lakeway Study





Lincoln-Lakeway Multimodal Transportation Study Area



resources

- Lincoln-Lakeway Study Survey PDF English (Survey Closed)
- Lincoln-Lakeway Study Survey PDF Español (Encuesta Cerrada)

Community Outreach Efforts

- Citywide Press Release Issued May 11
- Online Survey link on project web page, also available in Spanish
- Survey link emailed to six City Neighborhood Associations including Puget, Samish, Sehome, York, Downtown, Whatcom Falls
- Online Survey link emailed to Sudden Valley Community Association
- Paper copies mailed to Lakeway Estates Senior Mobile Home Park
- WWU Community Relations sent survey link to student apartments

Community Survey: May 11 – June 1, 2020

<u>Community Survey Report – August 2020</u>

- 11 Questions, Plus Comments
- 558 Survey Responses
- Focus on 4 Transportation Modes
 - Pedestrian
 - Bicycle
 - Public Transit
 - Private Vehicles
- Highest Improvement Needs/Concerns
 - Sidewalks, Crossing Signals, Crosswalks
 - Bicycle facilities, Separated from Vehicles
 - Safe, accessible transit stops/shelters
 - Reduce vehicle traffic congestion
- Discussion of Trade-Offs
 - Urban densities beget urban amenities
 - (Sidewalks, bike lanes come with more people)
 - City can't build its way out of traffic congestion
 - (Competition for limited physical street space)

Future Transportation Improvements Being Studied in Lincoln-Lakeway Multimodal Transportation Study

New Traffic signals at:

- Lincoln/E. Maple
- N. Samish/Abbott
- N. Samish/Consolidation
- Lincoln/WWU Park-N-Ride (maybe)

New HAWK signal / Flashing crosswalk at:

• Lincoln/Viking Circle

New or Enhanced Bikeways on:

- Lakeway Drive: Puget beneath I-5 to Ellis
- Lincoln Street: Elwood to Lakeway
- N. State Street: York to Ohio

Future Feasibility Analysis for:

- Possible safety Improvements at:
 - Lincoln/Lakeway intersection
 - Lakeway/King intersection
 - Lincoln/Potter intersection
 - Lakeway/Orleans intersection
- Possible driveway realignments at:
 - Fred Meyer Gas & Grocery
 - Whole Foods Grocery
- Possible traffic circulation changes at:
 - Lakeway/King intersection
 - I-5 northbound on/off-ramps
- Others Yet To Be Determined

- Lakeway Drive Bikeway from Puget to Ellis
- Ranked #2 of 185 individual projects in Bellingham Bicycle Master Plan
- 2016-2017 Bike
 Feasibility Study
 from Yew to Ellis
- Several bike links and crossings constructed from 2017-2019
- Western portion
 Puget to Ellis needs
 further study and
 support for
 bikeway under I-5



Lakeway Drive Beneath I-5

- Recommended by City Bikeway Study
- Posted 25 mph
- Requires WSDOT to accept urban arterial lane widths rather than State Highway lane widths
- Lakeway is a city street, not just a freeway interchange
- Practical Solution
- Multimodal Street
- Complete Network
- Safety for Vulnerable Users on Bikes
- Helps Mode Shift and VMT Reduction

Lakeway Under Interstate 5



Lincoln-Lakeway Multimodal Transportation Study - What's Next?

- Intersection Traffic Counts
 - October 13-16, 2020
- Existing Conditions Report
 - October-November 2020
- Neighborhood Meetings
 - October-November 2020
- "Engage Bellingham" platform →
 - November-December 2020
- Future Transportation Modeling
 - December 2020-February 2021
- Stakeholder Interviews
 - Yet to be determined, 2021
- Future Improvement Recommendations
 - April-May 2021
- Transportation Grant Applications
 - Beginning June 2021 and beyond

Engage Bellingham

Click on the tiles below to learn about projects, provide feedback and connect with staff. Register today to take advantage of all of the site's engagement opportunities!



Transportation Plans & Implementation

Resources on City of Bellingham web site

<u>Multimodal Transportation Chapter – 2016 Bellingham Comprehensive Plan</u> = GMA 20-Year Plan

<u>2021-2026 Transportation Improvement Program (TIP)</u> = Annual 6-Year Plan for Capital Improvements

<u>2012 Pedestrian Master Plan</u> = Citywide sidewalks and crossing improvements</u>

<u>2014 Bicycle Master Plan</u> = Citywide bikeways and crossing improvements

<u>2020 Transportation Report on Annual Mobility (TRAM)</u> = Annual Progress Report on Implementation

Transportation Fund Story Map = Online, interactive, graphic illustration of all above

Questions or more information please contact:

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Slides Reserved for Q & A Discussion Only

Since 2006, Bellingham Transportation Planning no longer focuses only on Highway Capacity Manual Vehicular Level of Service (LOS) Measures that are Auto-centric, Time-Sensitive, and Disconnected from Local Land Use Context

Roadway Segment

Volume-to-Capacity (v/c) [Traffic Count vs Designed Capacity]



Intersection Delay

(seconds) per Vehicle [Driver Inconvenience]





Perpetual Accommodation and Subsidy of Auto Convenience and Speed at the Cost of Safety, Active Transportation, & Livability

IF this is the "logical" way to measure transportation THEN these are the "logical" outcomes to expect



Civil engineering of the built environment has influenced societal mobility behavior to the extreme

This is de facto *"Social Engineering"*

Intersection widening for vehicle capacity has made this a hostile place for walking and biking.

18 general purpose vehicle lanes= massive mobility barrier to cross

Please Note:

- This does <u>Not</u> mean that we don't build new streets or make intersection and arterial safety improvements for vehicles
- We build new streets to serve growing areas of town
 - (June, Kline, Mahogany, Horton, Orchard, Granary-Laurel)
- We build roundabouts and traffic signals
- We install center medians to reduce vehicle collisions
 - Removal of excess vehicle travel lanes also reduces vehicle collisions
 - Less vehicle speeding, weaving, and passing
- We support WSDOT projects on I-5 and State Highways
- However, our goal is not to "solve vehicle traffic congestion" by unnecessarily widening City streets and intersections
 - Neither of which actually reduces vehicle traffic congestion long-term
 - Both of which are counter to City goals to *improve safety and mobility for people*