# Lake Whatcom Management Program 2025-2029 Work Plan July 2024 Draft

Prepared by the Lake Whatcom Interjurisdictional Coordinating Team



Photo of North Lake Whatcom by Mojan Sami

### Acknowledgements

#### Lake Whatcom Management Committee

Justin Clary, Lake Whatcom Water and Sewer District General Manager Satpal Sidhu, Whatcom County Executive Kim Lund, City of Bellingham Mayor

#### Interjurisdictional Coordinating Team

Meghan Bugaj, City of Bellingham Stefanie Cilinceon, City of Bellingham Justin Clary, Lake Whatcom Water and Sewer District Cathy Craver, Whatcom County Amy Dearborn, City of Bellingham Holly Faulstich, Whatcom County Riley Grant, City of Bellingham Bryan Hatchell, City of Bellingham Hayli Hruza, Whatcom County Steven Janiszewski, City of Bellingham Bennett Knox, Whatcom County Renee LaCroix, City of Bellingham Kraig Olason, Whatcom County Michael Parelskin, City of Bellingham Jason Porter, City of Bellingham Kate Rice, Whatcom County Becky Snijder van Wissenkerke, Whatcom County Gary Stoyka, Whatcom County Cliff Strong, Whatcom County Steve Sundin, City of Bellingham Christ Thomsen, Whatcom County Peg Wendling, City of Bellingham

#### Contributors

City of Bellingham Whatcom County Lake Whatcom Water and Sewer District Sudden Valley Community Association Western Washington University Institute for Watershed Studies City of Bellingham Water Resources Advisory Board

### **Table of Contents**

Program Overview	4
Introduction	4
A Comprehensive Approach	5
Watershed and Lake Facts	6
Program Goals	7
Addressing the Challenges	8
Focus on Phosphorus	12
Program Development & Accomplishment Timeline	14
Reporting Metrics	17
Program Areas and Objectives	
Program Area 1: Land Preservation	20
Program Area 2: Stormwater Management	21
Program Area 3: Land Use	24
Program Area 4: Monitoring & Data	26
Program Area 5: Hazardous Materials	28
Program Area 6: Recreation	30
Program Area 7: Aquatic Invasive Species	32
Program Area 8: Utilities & Transportation	34
Program Area 9: Education & Engagement	36
Program Area 10: Administration	40
Program Area 11: Climate Action	43
Program Area 12: Forest Management	45
2025-2029 Work Plan: Cost Estimates	47
2025-2029 Work Plan: Funding Sources	48
Resources	52

### **Program Overview**

### Introduction

Lake Whatcom plays an important role in the quality of life for Whatcom County residents. It is the drinking water source for more than 100,000 people, a recreational destination for outdoor enthusiasts and provides valuable habitat for plants and animals unique to our region. Keeping the lake clean and its forests and ecosystems healthy is no small task. Watershed residents and visitors play a critical role in this effort through stewardship of this shared resource. Local governments and organizations work to promote stewardship and take cooperative action to restore water quality, protect environmental health and preserve healthy forests in the watershed.

The 2025–2029 Lake Whatcom Management Program Work Plan represents this coordinated endeavor, bringing together the planned efforts of the City of Bellingham, Whatcom County, and the Lake Whatcom Water and Sewer District and consolidating them in one place to ensure actions are efficient and effective. This document outlines the efforts that these local entities will implement over the next five years to further the goals of the Lake Whatcom Management Program.

### Statement from County Executive, City Mayor, District General Manager

As leaders of Whatcom County, the City of Bellingham, and the Lake Whatcom Water and Sewer District, we stand by our organizations' long-standing commitment to restore, protect, and preserve Lake Whatcom's water quality and ecological health under a changing climate.

This updated work plan builds on over three decades of coordinated work and an impressive list of on-the-ground projects that are fulfilling our commitments to make steady progress in protecting and improving the lake. We are committed to working with our staff and the community to accomplish the work identified in this work plan. Our partnership is strong, and we remain on schedule to achieve a clean and protected source of drinking water for people and a healthy habitat for wildlife.

### A Comprehensive Approach

The Lake Whatcom Management Program (LWMP) had its beginnings in the 1980s and early 1990s, when deterioration of Lake Whatcom's water quality was documented and brought to the attention of agencies and the public. In response, a joint resolution was passed by the City of Bellingham, Whatcom County and the Lake Whatcom Water and Sewer District in 1992 to organize efforts to address the most serious threats to the watershed. This comprehensive approach to managing the lake became the basis of the LWMP, which was established by Interlocal Agreement in 1998.

The LWMP shares resources to apply the best available science, engage the most knowledgeable local experts and build the strongest coalition amongst all who enjoy the benefits of this shared natural resource. The program strives to ensure that public dollars are spent responsibly and to the greatest benefit of the community and our quality of life. The LWMP identifies threats to Lake Whatcom, eliminates them if possible, and mitigates them as necessary. As new threats are identified, solutions to address them are incorporated into subsequent work plans.

Program focus has evolved and expanded over time. In the 1990s, threats from forest harvest and forest practices were a major concern. In 1998, reducing phosphorus in stormwater entering the lake became a primary focus when Lake Whatcom was placed on the state's list of polluted water bodies due to low dissolved oxygen levels. By 2012, concern over threats from invasive mussels led to a new collaborative Aquatic Invasive Species program.

Recently, it has become more apparent that impacts from climate change amplify threats to Lake Whatcom. Climate change also brings concerns about wildfire risk and climate resiliency. Furthermore, some concerns have re-emerged about forest practices. As such, Climate Action and Forest Management have been added as two new program areas in the 2025-2029 Work Plan. Consequently, current management efforts are now focused in twelve program areas, comprehensively addressing watershed health. Work plans are developed by LWMP partners. The 2025–2029 Work Plan is the sixth plan to date. It will guide actions to reduce the amount of phosphorus reaching the lake and address other watershed issues over the next five years. Consistent with previous plans, the 2025–2029 Work Plan is organized by program areas, each with specific objectives and planned activities.

### Watershed and Lake Facts

#### Population and Drinking Water Supply

- Lake Whatcom is the drinking water source for over 100,000 Whatcom County residents, which is about half the county's population.
- Lake Whatcom provides drinking water for the City of Bellingham, Lake Whatcom Water and Sewer District, several smaller water districts and associations and homes that draw water directly from the lake.
- The City of Bellingham withdraws water from the lake's middle basin through a 1,200foot wooden pipeline that leads to the water treatment plant in Whatcom Falls Park.
- About 19,000 people live in the Lake Whatcom watershed (2020 estimate).
- Approximately 33% of the watershed population lives within the City of Bellingham and approximately 67% live outside city limits in unincorporated Whatcom County.

#### Physical Characteristics

- Lake Whatcom is about ten miles long and just over one mile wide at its widest point.
- Lake Whatcom's total shoreline is about 30 miles long.
- Lake Whatcom's surface area is about 5,000 acres with 92% outside of city limits.
- Lake Whatcom is made up of three distinct basins that hold about 250 billion gallons of water.
- Lake Whatcom's natural outflow is to Whatcom Creek and Bellingham Bay.
- The City of Bellingham controls the lake level with a small dam at the outlet draining to Whatcom Creek. When the lake level reaches 314.94 feet above mean sea level the city is obligated to release water through the control dam.
- Lake Whatcom's watershed covers about 56 square miles (36,000 acres) with 97% outside of city limits.
- Lake Whatcom is fed by 36 streams (many do not flow year-round). Major streams include Silver Beach, Carpenter, Olsen, Smith, Anderson, Brannian, and Austin Creeks.
- Lake Whatcom also periodically receives water diverted from the Middle Fork of the Nooksack River by the City of Bellingham to meet water supply needs.
- Lake Whatcom's deepest point is 334 feet below the surface.

### **Program Goals**

The Lake Whatcom Management Program is guided by the general goals established in the 1992 Joint Resolution of the City of Bellingham, Whatcom County, and the Lake Whatcom Water and Sewer District. These are:

- To recognize Lake Whatcom and its watershed as the major drinking-water reservoir for the county and develop public and private management principles for the lake and watershed consistent with a drinking water reservoir environment.
- To protect, preserve and enhance water quality and manage water quantity to ensure long-term sustainable supplies for a variety of uses, with priority placed on domestic water supply. Management programs and actions will be made in recognition of existing contractual agreements and potential for review and renegotiation in light of these goals.
- To prioritize protection over treatment in managing Lake Whatcom and its watersheds. Management actions shall reflect a long-term view of replacement or treatment costs.
- To manage water quantity to sustain long-term efficient use of the water for beneficial uses within the county that are consistent with a drinking water reservoir and recognize the integral link with the Nooksack River and associated water resource concerns.
- To ensure that opportunities for public comment and participation are provided in policy and management program development, and to promote public awareness and responsible individual actions.
- To promote learning, research, and information opportunities which better our understanding of the watershed system, the impacts of activities, and the benefits and potentials of policies implemented.

### Addressing the Challenges

The Lake Whatcom Management Program (LWMP) addresses the main challenges facing the lake and its watershed through long term management objectives for watershed health. These objectives are met through actions by residents, visitors, and local governments.

**Objective 1:** Water quality in the lake is restored to protect human health and support a diverse ecosystem.

**Management Challenge**: Runoff from developed areas entering the lake changes water chemistry and disrupts the natural balance of the ecosystem. Nutrients in the runoff feed algae blooms that affect native species and rob the water column of oxygen, creating poor water quality that threatens the health of aquatic species. Bacteria in stream runoff are a potential threat to the health of humans and pets coming into contact with the lake and streams.

**Our Response:** LWMP actions prevent, capture, and reduce the amount of nutrients and bacteria in runoff entering the lake. Large-scale engineering projects, small-scale pollution prevention efforts, and one-on-one assistance to residents all help reduce pollution. In addition, regulations and forest management strategies are designed to ensure that land use activities do not further exacerbate these problems.

**Objective 2:** Clean, safe drinking water is available for more than 100,000 Whatcom County residents and its source is protected from pollution.

**Management Challenge:** Nutrients in polluted runoff lead to algae growth that can clog intake structures and interfere with water treatment processes. When such impacts occur, providing an adequate supply of drinking water requires the use of additional treatment strategies for both public and private systems. This increases costs and decreases efficiency of water supply systems.

**Our Response:** As water purveyors, the City of Bellingham and the Lake Whatcom Water and Sewer District plan, operate and maintain treatment systems that remove impurities and provide clean, safe tap water to their customers. LWMP partners monitor water quality in the lake, in tributary streams, and from the tap. They also respond to

spills and construct stormwater treatment facilities to capture pollution before it enters the lake.

**Objective 3:** High quality recreational opportunities around the lake are available, accessible, and managed in a way that preserves the health of forests and waterways.

**Management Challenge:** Recreation throughout the watershed, from boating to hiking to mountain biking, can damage forests, harm water quality, cause erosion, disturb critical wildlife habitat, and introduce invasive species. Recreation activities that occur in environmentally sensitive areas, such as wetlands or steep slopes, can change the landscape in ways that result in long-term environmental damage. While most recreational activities in the watershed contribute positively to our community and our quality of life, unmanaged uses can threaten our shared enjoyment of the lake.

**Our Response:** The LWMP recognizes the overlap between recreation and land preservation, which rely on each other to succeed. Preserved land that can support low-impact recreation is made accessible to the public. Recreational activities that adversely impact the watershed's natural functions are discouraged or prevented. Impacts from boating on the lake (e.g., fuel spills, invasive species transport, and shoreline erosion from wakes) are managed by providing adequate boater amenities and educating boaters and visitors about these risks.

**Objective 4:** A high quality of life is maintained for our community and watershed residents.

**Management Challenge:** The Lake Whatcom watershed is a desirable place to live and visit because of its beauty and access to recreational opportunities. The ability to boat, swim and enjoy the view of bright blue water contribute to a high quality of life enjoyed by both the community as a whole and watershed residents. Impacts to the lake that threaten those uses, including poor water quality, invasive species, unpleasant odors or unusable docks or beaches, could negatively affect quality of life and watershed property values.

**Our Response:** All aspects of the LWMP work together to protect watershed health and water quality which in turn protects quality of life and property values. Watershed residents play an important role. LWMP success depends on their stewardship. The

LWMP provides incentives and assistance to help residents reduce their impact. Property owners are encouraged to install water quality landscape improvements. Residents are provided a guide to watershed living that gives them information and resources to enjoy their property without contributing to ongoing problems. The city and county have adopted rules for development in the watershed that ensure residents can enjoy their property while protecting the lake.

**Objective 5:** All of the uses and benefits of the lake are protected from aquatic invasive species infestations.

**Management Challenge:** Aquatic invasive species (AIS) pose a significant long-term risk to all uses of Lake Whatcom. The introduction of zebra and quagga mussels would have highly detrimental impacts to water quality, recreation, and property values. These tiny mussels could encrust pipes resulting in costly impacts to drinking water systems. Invasive aquatic plants can spread quickly throughout the lake, outcompeting native species, and resulting in blooms impacting shorelines, water access, and fishing. AIS are not easily controlled or eliminated. An infestation would likely create a permanent change in the lake with unknown consequences.

**Our Response:** The LWMP has had a dedicated AIS prevention program since 2012. Throughout the boating season, inspectors work throughout the watershed to prevent the introduction of AIS and to educate boaters on their risk. This team of trained specialists provides on-site inspections for watershed residents and work at boat launches around the lake. If needed, the AIS crew uses specialized equipment to decontaminate boats before they enter the lake. These inspectors also staff boat launches at other lakes in the county to protect Lake Whatcom from AIS that may be introduced, or are already present, in those waterbodies.

**Objective 6:** Create resiliency by adapting to changing weather patterns and ecological conditions due to climate change impacts to Lake Whatcom and its watershed.

**Management Challenge:** Climate models indicate that the Pacific Northwest is projected to warm significantly by 2100, a result of greenhouse gases emitted from human activities. Higher average annual temperatures, higher average summer temperatures, and longer and more frequent extreme heat events will impact water quality and forest

health of the Lake Whatcom watershed. Lake Whatcom and its watershed will experience increasing ambient air temperatures and changes in precipitation cycles. These impacts will necessitate actions that mitigate for carbon emissions, adapt programs and practices due to changes in weather patterns, and build climate resiliency throughout the Lake Whatcom Management Program.

**Our Response:** Assess the impacts of climate change and adapt programs as necessary to prevent and mitigate this threat. Current programs aim to address climate impacts that affect ongoing LWMP activities. Future programs, projects, and policies that increase climate mitigation, adaptation, or resiliency will be developed and implemented through the addition of a Climate Action program area in the 2025-2029 Lake Whatcom Work Plan.

### **Focus on Phosphorus**

Lake Whatcom Management Program (LWMP) activities focus on reducing phosphorus levels in Lake Whatcom in response to federal Clean Water Act requirements and the state Total Maximum Daily Load (TMDL) process. The TMDL plan sets a target for phosphorus reduction and a timeline for achieving the target. In response to this process, phosphorus has become a major guiding issue for the five-year work plans.

#### What is phosphorus?

Phosphorus is a naturally occurring nutrient that stimulates plant growth and is essential for animal and plant life.

#### Where does phosphorus come from?

Phosphorus is an element found in soils, sediments and organic material. Phosphorus is transported by water and air. Specific sources include: erosion, fertilizers and pesticides, organic material (e.g., leaves, grass clippings, and other compost), animal waste, sewage effluent, and phosphorus-based soaps and detergents.

#### How does phosphorus get into the lake?

Phosphorus is primarily transported to the lake through stormwater runoff. On natural landscapes, stormwater slowly seeps into the ground where it is filtered by forests and soils. Human activity in developed landscapes increases the amount of phosphorus in stormwater above natural levels. Runoff flowing across surfaces such as roads, roofs, driveways and yards picks up pollutants like phosphorus and flows directly into the nearest ditch or storm drain leading to the lake.

#### Why is phosphorus a problem?

Phosphorus promotes algal growth. When algae die, the decomposition process depletes oxygen in the lake affecting the aquatic ecosystem and releasing additional phosphorus from lake sediments. Algae also impact water quality taste and odor and add to water treatment costs. Some types of algae are toxic and can cause health issues for swimmers and pets.

The City of Bellingham and Whatcom County have been working together for more than two decades to protect Lake Whatcom and reduce phosphorus loading to the lake by:

- Adopting stormwater and land use regulations to reduce phosphorus pollution.
- Constructing, operating, and maintaining stormwater treatment facilities.
- Providing residential retrofit programs to reduce phosphorus pollution from existing developed lots.
- Preserving land in the watershed that might otherwise be susceptible to development or other land disturbance activities.

The city and county are required to make continued progress toward TMDL targets through their National Pollutant Discharge Elimination System (NPDES) Municipal Stormwater Permits. The current permits are in effect from August 1, 2024 – July 31, 2029, and typically include specific actions that the city and county are required to complete during the permit cycle.

#### What about bacteria?

While phosphorus in stormwater entering the lake is a focus of many efforts of the LWMP, addressing bacteria flowing into streams that lead to the lake is also an important component of watershed protection and restoration.

Bacteria levels have been found to exceed water quality standards in eleven tributaries to Lake Whatcom, many of which flow through developed areas. The Department of Ecology tests for specific types of bacteria that are commonly associated with residential areas, from sources like leaking septic systems, sewer system overflows, and pet and livestock waste left exposed to rainfall. The TMDL requires that the city and county address the sources of these pollutants to protect public health in and around these streams and their outlets.

Fortunately, many of the practices employed to reduce phosphorus also help to reduce bacteria entering the streams or the lake. These include improvements that filter stormwater, encouraging residents to manage animal waste at home and in public spaces, and educating homeowners about proper maintenance of septic systems.

### **Program Development & Accomplishment Timeline**

#### <u> 1992-1999</u>

- 1992: Joint Resolution adopted to establish common goals for Lake Whatcom watershed
- **1992:** City stormwater capital improvement program began
- **1993:** Sudden Valley Community Association began density reduction program to remove 1,400 potential dwelling units
- **1998:** Lake Whatcom Management Program (LWMP) established by Interlocal Agreement
- **1998:** Lake Whatcom placed on Washington's list of polluted water bodies due to low dissolved oxygen levels; Tributary creeks listed for high bacteria levels; Total Maximum Daily Load (TMDL) process began
- **1999:** County Water Resource Protection Overlay District and Stormwater Special District established
- 1999: LWMP 1999 Work Plan adopted

#### 2000-2004

- 2000: LWMP 2000-2004 Work Plan adopted
- 2000: City stormwater capital improvement program expands to address phosphorus
- **2000:** Interjurisdictional Coordinating Team (ICT) created to coordinate activities and programs between jurisdictions
- **2001:** City adopted first land use regulations for new development on properties that drain to Basin 1 (Lake Whatcom Reservoir Regulatory Chapter [BMC 16.80])
- **2001:** City stormwater utility established; provided funding for Lake Whatcom protection
- 2001: City Lake Whatcom Watershed Land Acquisition and Preservation Program began
- 2001: City Watershed Advisory Board established

• 2002: County rezone reduced 1,800 potential dwelling units

#### 2005-2009

- 2005: LWMP 2005-2009 Work Plan adopted
- **2005:** City and county passed phosphorus fertilizer ban
- **2005:** City and county banned boats with carbureted 2-stroke engines
- **2006:** County stormwater capital improvement program with focus on phosphorus treatment began
- 2008: Lake Whatcom Policy Group formed
- 2008: City Residential Stormwater Retrofit Program began
- 2009: City amended the Lake Whatcom Reservoir Regulatory Chapter

#### 2010-2014

- 2010: LWMP 2010-2014 Work Plan adopted
- **2011:** Homeowner Incentive Program launched
- **2012:** Aquatic Invasive Species Prevention Program began
- **2013:** County amended Title 20 to create the Lake Whatcom Watershed Overlay District to reduce impacts from development and land use activities
- 2014: Sudden Valley Community Association joined Policy Group
- **2014:** Department of Natural Resources (DNR) finalized reconveyance of 7,800 acres in the watershed to Whatcom County Parks

#### 2015-2019

- 2015: LWMP 2015-2019 Work Plan adopted
- **2016:** Lake Whatcom TMDL for phosphorus and fecal coliform approved by Environmental Protection Agency (EPA)
- 2016: New phosphorus loading model developed

- **2017:** Homeowner Incentive Program revised and expanded
- 2019: Update of lake response model initiated
- **2019:** County Lake Whatcom stormwater utility established to provide funding for Lake Whatcom protection
- **2019:** City and county National Pollutant Discharge Elimination System (NPDES) Municipal Stormwater Permits issued (TMDL response requirements included in the new permit)

#### 2020-2024

- 2020: LWMP 2020-2024 Work Plan adopted
- **2021:** City-developed Phosphorus-Optimized Stormwater Treatment (POST) system formally approved for use by the Department of Ecology's Technical Assessment program
- **2021:** Whatcom County Sheriff's Office implements regular boat patrols on Lake Whatcom and Lake Samish to enforce compliance with AIS permits and regulations
- **2022:** Neighborhood Native Landscaping Program launches in unincorporated Whatcom County
- **2022**: Park Place Water Quality Facility rebuilt to meet highest-known phosphorus reduction performance using POST media system
- 2023: City of Bellingham Water Resources Advisory Board established
- **2024:** City and County National Pollutant Discharge Elimination System (NPDES) Municipal Stormwater Permits issued

### **Reporting Metrics**

Reporting metrics are data Lake Whatcom Management Program (LWMP) partners use to track the progress of programs and on-the-ground activities or to quantify communication and outreach efforts. Reporting metric updates will be provided in annual progress reports and the five-year accomplishments report.

Work plan reporting metrics are not intended to provide an overall evaluation of Lake Whatcom watershed health or water quality trends. This type of long-term evaluation occurs separately through efforts such as Western Washington University's Institute for Watershed Studies Lake Whatcom Monitoring Project.

Different program areas measure progress in different ways. A comprehensive Lake Whatcom Watershed Baseline Survey was established in 2018 to help evaluate the effectiveness of outreach efforts and to inform future work plan priorities. This survey will be repeated every five years, and the results will provide information on watershed residents' attitudes, knowledge and behaviors. When applicable to specific activities included in this work plan, key metrics from this survey are also included as reporting metrics. Examples include:

- The proportion of watershed residents who have used alternative methods of transportation in the past year.
- The proportion of watershed residents who are knowledgeable about proper hazardous materials disposal.
- The proportion of watershed residents who are knowledgeable about Aquatic Invasive Species and compliance with inspection requirements.

In addition, progress made in our stormwater management program area is demonstrated by tracking efforts by the City of Bellingham and Whatcom County to meet Total Maximum Daily Load (TMDL) targets for reducing phosphorus and bacteria loading to the lake.

### **Program Areas and Objectives**

The <u>2020-2024 Lake Whatcom Management Program (LWMP) Work Plan</u> focused efforts in 10 program areas. The 2025-2029 Work Plan focuses on those same program areas and adds two more – Climate Action and Forest Management – for a total of 12 program areas. As LWMP partners, the City of Bellingham, Whatcom County, and the Lake Whatcom Water and Sewer District are the leads responsible for accomplishing the work described in this plan.

Additional partners play important roles to help achieve work plan goals. Key partners include Sudden Valley Community Association, Washington State Departments of Ecology and Natural Resources, Western Washington University's Institute for Watershed Studies, Whatcom Conservation District, and Whatcom Land Trust.

Below is a summary of the 12 program areas outlined in this work plan.

- Land Preservation Preserve and restore land that might otherwise be susceptible to development or other land disturbance to protect water quality and fish and wildlife habitat.
- Stormwater Management Protect and restore water quality in Lake Whatcom and its tributaries by using best management practices to collect, treat, and manage stormwater runoff from developed areas throughout the watershed.
- 3. Land Use Prevent water quality and quantity impacts from new development and redevelopment.
- Monitoring and Data Collect and manage data to increase our understanding of water quality and pollution sources, reduce uncertainty in the Lake Whatcom loading and response models, and guide management decisions.
- Hazardous Materials Prevent water quality impacts associated with improper storage and handling of hazardous materials and ensure that spill prevention and response programs adequately protect water quality.
- Recreation Provide access to recreational opportunities that are consistent with water quality goals.
- Aquatic Invasive Species Prevention Prevent new aquatic invasive species (AIS) introductions to Lake Whatcom and minimize impacts associated with established invasive species.
- 8. Utilities and Transportation Prevent water quality and quantity impacts from water,

sewer, and transportation systems.

- 9. Education and Engagement Educate and engage watershed residents and visitors to promote and facilitate the adoption of behaviors that protect water quality.
- 10. Administration Implement the Lake Whatcom Management Program Work Plan and provide opportunities for public input.
- 11. Climate Action Build resiliency and adapt to negative impacts caused by changes in ecological and environmental parameters associated with a changing regional climate, increased temperatures, and variations in rainfall patterns.
- 12. Forest Management Implement strategies on forest lands that minimize water quality impacts from harvesting and/or recreational activities while simultaneously managing forested lands to minimize wildfire threats.

### **Program Area 1: Land Preservation**

**Objective:** Preserve and restore land that might otherwise be susceptible to development or other land disturbance to protect water quality and fish and wildlife habitat.

#### 2025-2029 Estimated Investments: \$28.4 million

The Lake Whatcom Management Program (LWMP) acquires lands for the protection of water quality, while also providing for passive recreational opportunities where appropriate.

#### **1.1 Property Protection**

Acquire property using a variety of methods, such as purchase, conservation easements, and donations to prevent development and other land use disturbances that degrade the natural functions of the watershed.

1.1.1 Purchase watershed properties based on evaluation criteria and availability Evaluate the use of other programs to augment the watershed acquisition program to purchase watershed properties.

#### **1.2 Property Management**

Manage watershed properties to improve natural functions that protect water quality and fish and wildlife habitat.

1.2.1 Implement management plans that address restoration needs, recreation (facilities, trails, roads), and vegetation (planting and maintenance) management needs for all acquired properties.

1.2.2 Update property maintenance guidelines to provide clarity for city field staff. The new document will outline city response to requests for recreational development on city-managed properties.

#### **Reporting Metrics:**

- Number of development units removed from the watershed per year
- New acres acquired or otherwise protected per year
- Total cumulative acres in protected status updated annually

### **Program Area 2: Stormwater Management**

**Objective:** Protect and restore water quality in Lake Whatcom and its tributaries by using best management practices to collect, treat, and manage stormwater runoff from developed areas throughout the watershed.

#### 2025-2029 Estimated Investments: \$14.2 million

The Lake Whatcom Management Program (LWMP) addresses stormwater pollution by working with experts in the fields of engineering and water chemistry and landowners throughout the watershed to develop treatment strategies including preventing pollution at its source, filtering stormwater though native soils and vegetation, and treating it using engineered stormwater facilities and other emerging technologies.

#### 2.1 Capital Improvements

Construct and retrofit capital facilities to reduce water quality and quantity impacts associated with stormwater runoff.

2.1.1 Construct new capital stormwater facilities and rebuild aging facilities and infrastructure in accordance with capital improvement and retrofit plans adopted by the City of Bellingham and Whatcom County.

2.1.2 Pursue funding opportunities, including grants, for projects identified in capital or retrofit list(s).

#### 2.2 Residential Stormwater Solutions

Work with landowners to address unmanaged runoff and phosphorus from private properties around Lake Whatcom.

2.2.1 Provide technical and/or financial assistance for residential-scale retrofits of private property that result in phosphorus-limiting or flow-limiting projects and encourage voluntary stewardship by landowners.

2.2.2 Encourage the implementation of stormwater treatment practices, including infiltration and media filtration, on private properties through outreach, technical assistance, and barrier removal. Support, through incentives and technical assistance, the proper construction and maintenance of voluntary installations.

2.2.3 Encourage the conversion of non-native landscape and lawn to native forested areas and the preservation of forested areas through incentives and permanent conservation agreements with landowners.

2.2.4 Provide inspections and/or technical assistance to owners of private stormwater facilities and document performance toward water quality improvements for properly maintained systems.

2.2.5 Provide resources and staff support to educate and inform owners of private stormwater facilities about system needs and maintenance.

2.2.6 Develop and disseminate Lake Whatcom watershed-specific education and outreach messaging that encourages residents to act to protect water quality.

#### 2.3 Public Stormwater Facilities and Infrastructure

Operate, inspect, and maintain all public stormwater facilities and infrastructure.

2.3.1 Conduct regular inspection and maintenance of public stormwater facilities.

2.3.2 Complete an evaluation of the effectiveness of Operations and Maintenance (O&M) procedures for stormwater flow control and treatment facilities. Develop a list of recommended improvements to O&M practices and procedures to increase phosphorus and bacteria reductions.

2.3.3 Complete an evaluation of the effectiveness of pollutant management activities on public lands throughout the watershed. Develop a list of recommended best practices for public land management for phosphorus and bacteria control.

2.3.4 Adopt an Enhanced Maintenance Plan to maximize phosphorus and bacteria reductions and begin implementation of this plan.

#### 2.4 Integrate Water Quality Improvements Across Program Areas

Provide assistance to other program areas to achieve water quality improvement goals.

2.4.1 Provide technical assistance and consulting to other program areas and estimate water quality benefits gained through combined efforts and partnerships.

2.4.2 Develop a consistent and understandable way of estimating relative water quality benefits achieved by other relevant program areas.

2.4.3 Develop metrics for phosphorus reductions for mass per unit time (Lbs P/yr).

#### **Reporting Metrics:**

- Pounds of phosphorus reduced per year, expressed as mass per unit time (Lbs P/yr), through activities in the following categories:
  - Phosphorus treatment and flow control capital projects
  - Voluntary residential improvements
  - Required land use regulations applied to developed lots
  - Operations and maintenance activities as described in Operations and Maintenance plans

### **Program Area 3: Land Use**

**Objective:** Prevent and minimize water quality impacts from new development and redevelopment.

#### 2025-2029 Estimated Investments: \$1.8 million

The Lake Whatcom Management Program (LWMP) relies on development regulations and reporting metrics to minimize and assess water quality impacts from development and redevelopment.

#### 3.1 Development

Provide consistency with land use goals, policies and development regulations to protect water quality.

3.1.1 Coordinate with Lake Whatcom partners when developing or revising development regulations.

3.1.2 Track all building and development activities in the watershed and make information accessible to agencies and the public through the Buildout Report.

3.1.3 Monitor newly established Native Vegetation Protection Areas (NVPA) for five years as required by city code to ensure success.

3.1.4 Provide outreach to watershed residents to increase understanding of and compliance with land use and stormwater regulations.

3.1.5 Evaluate the effectiveness of changes to development regulations to preserve and restore land that might otherwise be susceptible to development or other land disturbance to protect water quality and fish and wildlife habitat.

#### Reporting Metrics:

- Acres of native vegetation protected as forest in perpetuity as a result of city land use regulations
- Proportion of watershed residents who are knowledgeable about seasonal construction regulations measured every five years through the Lake Whatcom Watershed Baseline Survey.

- Proportion of watershed residents who are knowledgeable about special building and clearing regulations measured every five years through the Lake Whatcom Watershed Baseline Survey.
- Acres of developed surface treated by phosphorus-limiting Best Management Practices (BMPs) installed to meet requirements of land use regulations
- Acres of newly established Native Vegetation Protection Areas (NVPAs) through new development and redevelopment in the city, and Protective Native Growth Areas (PNGAs) in the county.

### Program Area 4: Monitoring & Data

**Objective:** Collect and manage data to increase our understanding of water quality and pollution sources, reduce uncertainty in the Lake Whatcom loading and response models, and guide management decisions.

#### 2025-2029 Estimated Investments: \$3 million

The Lake Whatcom Management Program (LWMP) works to implement studies, conduct monitoring, and improve modeling programs to further understand water quality and pollution sources in the Lake Whatcom watershed. Key efforts include lake and tributary monitoring, evaluating effectiveness of existing Best Management Practices (BMPs), updating load and response models, and managing data.

#### 4.1 Lake Whatcom Monitoring

Continue long-term baseline water quality monitoring in Lake Whatcom.

4.1.1 Contract with Western Washington University Institute for Watershed Studies to provide annual report regarding water quality and trends in Lake Whatcom and tributaries.

4.1.2 Evaluate monitoring results and receive updates on water quality trends.

4.1.3 Conduct Lake Whatcom Climate Vulnerability Assessment.

#### 4.2 Tributary Monitoring

Continue long-term baseline monitoring of Lake Whatcom tributaries including the collection of data on total suspended solids, phosphorus and fecal coliform concentrations.

4.2.1 Provide annual data input for loading and response models.

4.2.2 Oversee and refine tributary monitoring contracts to improve hydrologic model.

4.2.3 Evaluate tributary monitoring results and determine policy implications.

#### 4.3 Stormwater Monitoring

Conduct monitoring to evaluate stormwater facilities for their effectiveness at removing phosphorus and fecal coliform.

4.3.1 Use data to develop recommendations to improve removal of phosphorus and fecal coliform by stormwater facilities; update Best Management Practices (BMPs) as needed.

#### 4.4 Phosphorus Loading and Response Models

Continue to support data collection needed to improve accuracy of phosphorus loading and lake response models.

4.4.1 Collect high quality streamflow, water quality, and weather data.

4.4.2 Evaluate additional data needs and studies regarding phosphorus loading and models (e.g., groundwater inflow, internal loading, etc.).

#### 4.5 Baseline Data

Manage and develop summaries of monitoring data and reports.

4.5.1 Review and summarize monitoring studies and reports to determine water quality trends and policy implications and make information easily accessible to the public.

4.5.2 Maintain and update data catalog.

4.5.3 Provide open access storage of monitoring reports.

4.5.4 Track the status of Ecology-approved Quality Assurance Project Plans.

#### **Reporting Metrics:**

- Number of lake water quality samples collected per year
- Number of tributary water quality samples collected per year

### **Program Area 5: Hazardous Materials**

**Objective:** Prevent water quality impacts associated with improper storage and handling of hazardous materials and ensure that spill prevention and response programs adequately protect water quality.

#### 2025-2029 Estimated Investments: \$115,000

The Lake Whatcom Management Program (LWMP) promotes the proper management of hazardous materials to prevent pollution from entering stormwater systems. These efforts are especially important in the Lake Whatcom watershed to protect our community's drinking water source.

#### **5.1 Hazardous Materials**

Facilitate removal of hazardous materials from watershed residences.

5.1.1 Promote and provide education on proper use, storage and disposal of hazardous materials.

#### 5.2 Spill Prevention and Response

Protect water quality by providing adequate spill prevention, response and disposal programs.

5.2.1 Continue to detect and remediate illicit discharges, connections, and improper disposal, including spills into the City of Bellingham stormwater system or Lake Whatcom Water and Sewer District sewer system.

5.2.2 Educate watershed residents and visitors on how to prevent and report spills.

5.2.3 Continue to record and respond to calls regarding illicit discharges or spills received via the stormwater hotline number.

5.2.4 Review spill response procedures and reporting protocols.

5.2.5 Conduct ongoing field staff training regarding spill prevention and response.

#### Reporting Metrics:

 Number of spills, illicit discharges, or hazardous material incidents reported in the watershed

- Proportion of watershed residents who are knowledgeable about proper hazardous materials disposal measured every five years through the Lake Whatcom Watershed Baseline Survey
- Proportion of watershed residents who are knowledgeable about how to report spills measured every five years through the Lake Whatcom Watershed Baseline Survey

### **Program Area 6: Recreation**

**Objective:** Provide access to recreational opportunities that are consistent with water quality and land management goals.

#### 2025-2029 Estimated Investments: \$6.2 million

The Lake Whatcom Management Program (LWMP) provides opportunities for recreation while also supporting watershed stewardship goals.

#### **6.1 Recreational Facilities**

Develop or improve recreational facilities to support recreational opportunities while reducing impacts to lake water quality.

6.1.1 Operate and maintain existing recreational amenities (including parking, signage, picnic sites, shelters, information kiosks, trash and dog waste receptacles, and restrooms) and explore options for improving existing facilities and providing these amenities at facilities where they do not currently exist.

6.1.2 Implement Integrated Pest Management strategies in public parks that are low maintenance and nutrient-free.

6.1.3 Infiltrate or treat stormwater following stormwater Best Management Practices (BMPs).

6.1.4 Ensure recreational opportunities offered through third-party vendors comply with water quality goals and land use regulations.

#### 6.2 Trails

Manage trails and park roads to reduce impacts to water quality.

6.2.1 Build and maintain trails in accordance with approved plans, appropriate BMPs and regulatory requirements to prevent erosion and ensure runoff is infiltrated and/or treated before reaching a water body.

6.2.2 Identify and remove unauthorized trails, prioritizing the most impactful trails to water quality first.

6.2.3 Connect trails to other parks, trails, facilities and transportation networks as appropriate.

6.2.4 Provide trailhead amenities such as restrooms, dog waste stations, and information kiosks, where appropriate.

6.2.5 Install directional signs on trails to discourage off-trail usage.

#### 6.3 Public Access

Provide low impact public access opportunities.

6.3.1 Provide public access using existing parks, launches, and trails where appropriate.

6.3.2 Explore ways to improve bike lanes and transit services to recreational facilities.

6.3.3 Maintain and develop access to key viewpoints in the watershed as appropriate.

#### 6.4 Public Information and Stewardship

Provide watershed stewardship information to recreational users.

6.4.1 Educate watershed residents and visitors about recreational practices that protect water quality and those that negatively impact water quality.

6.4.2 Engage recreational user groups (e.g. hikers, mountain bikers, horseback riders, boaters, etc.) in practices that protect water quality.

#### **Reporting Metrics:**

- Miles of user-built trails decommissioned per year
- Number of dog waste stations maintained in the watershed per year
- Estimated number of individuals using parks/trails in the watershed per year
- Number of interpretive/informational exhibits installed or maintained per year

### **Program Area 7: Aquatic Invasive Species**

**Objective:** Prevent new aquatic invasive species (AIS) introductions to Lake Whatcom and minimize impacts associated with established invasive species.

#### 2025-2029 Estimated Investments: \$4.4 million

The Lake Whatcom Management Program (LWMP) launched the Aquatic Invasive Species Prevention Program in 2012 with the goal of preventing the introduction of zebra and quagga mussels and other aquatic invasive species to Lake Whatcom. Program elements that are highlighted in this section include education and outreach, watercraft inspection and decontamination, and monitoring and response.

#### 7.1 Prevention

Implement prevention programs to minimize introduction and spread of AIS into Lake Whatcom and nearby waterbodies.

7.1.1. Implement mandatory watercraft inspection and decontamination program at Lake Whatcom and Lake Samish.

7.1.2 Inform watershed residents, boaters and other lake visitors about AIS issues and engage them in prevention activities through informational materials, online education tools, community events and public meetings, and in-person conversations during inspections.

7.1.3 Increase signage at informal hand launch locations.

7.1.4 Continue regular boat patrols by Whatcom County Sheriff's Office to provide boater and AIS education and enforcement.

7.1.5 Evaluate operational changes that may decrease risk or increase efficiency.

#### 7.2 Early Detection and Monitoring

Implement comprehensive aquatic invasive species monitoring program for Lake Whatcom and nearby waterbodies.

7.2.1 Conduct regular zebra/quagga mussel monitoring events in Whatcom County

#### waters.

7.2.2 Monitor for new introductions and the extent and density of established aquatic invasive species through activities such as: aquatic plant surveys, shoreline monitoring events, trapping and water sampling.

7.2.3 Develop a voluntary AIS monitoring and reporting program for Lake Whatcom.

#### 7.3 Management and Response

Establish effective plans for managing and responding to new infestations in a timely manner.

7.3.1 Develop AIS Rapid Response Plan for Lake Whatcom.

7.3.2 Identify all current management tools and Best Management Practices (BMPs) that could be implemented in Lake Whatcom to address any potential species of concern.

7.3.3 Coordinate and collaborate with staff from state and regional agencies/organizations when developing and implementing control and mitigation strategies.

#### **Reporting Metrics:**

- Number of new AIS introductions per year
- Number of watercraft inspections conducted per year
- Number of watercraft decontaminations conducted per year
- Number of people who completed online AIS Awareness Course per year
- Number of non-boating visitors interacted with at check stations per year
- Number of sheriff patrols on Lake Whatcom and Lake Samish to enforce AIS compliance
- Proportion of watershed residents who are knowledgeable about AIS and compliance with inspection requirements measured every five years through the Lake Whatcom Watershed Baseline Survey

### **Program Area 8: Utilities & Transportation**

**Objective** Prevent water quality and quantity impacts from water, sewer, and transportation systems.

#### 2025-2029 Estimated Investments: \$7.7 million

The Lake Whatcom Management Program (LWMP) supports responsible management of public infrastructure that serves watershed residents, which is critical in mitigating impacts to Lake Whatcom's water quality. Proactive maintenance of water, sewer, and road infrastructure within the watershed, coupled with effective water supply management and public education, can reduce development-related impacts.

#### 8.1 Water

Manage water supply systems to minimize water quality and quantity impacts.

8.1.1 Conduct water audits to detect and repair water system leaks.

8.1.2 Encourage water-use efficiency through outreach and rebate programs.

#### 8.2 Sewage

Reduce water quality degradation from sanitary sewer and on-site sewage (OSS or septic) systems.

8.2.1 Provide sewer service to areas with OSS systems when appropriate.

8.2.2 Maintain and replace sewer infrastructure to reduce the potential of sewage overflows.

8.2.3 Enforce OSS system operation and maintenance regulations, maintain OSS database, and respond to failing systems.

#### 8.3 Roads and Transportation

Inform watershed residents and visitors about alternative transportation opportunities and maintain transportation systems to protect water quality.

8.3.1 Employ road design standards to reduce impacts to water quality.

8.3.2 Perform enhanced maintenance actions (i.e., additional street sweeping, more frequent cleaning of catch basins, more frequent replacement of stormwater filters, etc.) to reduce impacts to water quality.

8.3.3 Encourage watershed residents and visitors to use alternative transportation in the watershed.

8.3.4 Work with Whatcom Transit Authority to preserve and promote public transit routes.

#### **Reporting Metrics:**

- Proportion of watershed residents who are knowledgeable of water conservation concerns related to water supply from Lake Whatcom measured every five years through the Lake Whatcom Watershed Baseline Survey
- Estimated gallons of water conserved in the City of Bellingham and Lake Whatcom Water and Sewer District service areas per year
- Number of OSS in Lake Whatcom watershed and the number of those that are in compliance with OSS regulations Number of OSS by compliance status (satisfactory; maintenance needed; failure) in the Lake Whatcom watershed
- Summary of OSS failures in the Lake Whatcom watershed
- Number of sewer overflows that reach Lake Whatcom per year
- Proportion of watershed residents who have used alternative methods of transportation in the past year measured every five years through the Lake Whatcom Watershed Baseline Survey

### **Program Area 9: Education & Engagement**

**Objective:** Educate and engage watershed residents and visitors to promote and facilitate the adoption of behaviors that protect water quality.

#### 2025-2029 Estimated Investments: \$1.3 million

The Lake Whatcom Management Program (LWMP) educates and engages community members in the protection of Lake Whatcom. Education and engagement (i.e., outreach) work plan components are divided into three types. **General Lake Whatcom** outreach activities are designed to reach a general audience and provide a broad array of information about the Lake Whatcom watershed. **Program area-specific outreach** activities apply to a specific target audience and often include assistance or incentives to help community members take a specific action to protect Lake Whatcom. Outreach activities are listed both in relevant program areas and in the Education and Engagement section. **Community-wide** outreach activities are incorporated into education and engagement efforts that target a broader, community-wide audience, but which also may benefit Lake Whatcom.

#### 9.1 General Lake Whatcom Education and Engagement

Provide education and outreach to watershed residents, property owners, visitors, and the community about Lake Whatcom and the Lake Whatcom Management Program.

9.1.1 Provide information about Lake Whatcom and its watershed as well as Lake Whatcom Management Program activities and programs to watershed residents, property owners, visitors, community members and elected officials.

9.1.2 Maintain and enhance up-to-date information and resources online.

9.1.3 Measure watershed residents' understanding of watershed issues and adoption of stewardship practices at least once every five years and use the results to adapt programs and direct resources more effectively.

9.1.4 Provide education and engagement for program-specific activities included in this work plan, in addition to those specified under 9.2.

9.1.5 Utilize the findings from the 2023 Lake Whatcom Survey to develop programming for topics in program areas where additional education and outreach is needed. For

example, recommendations from the 2023 Lake Whatcom Survey suggest expanding outreach and education programs on:

- Wildfire risk reduction (Climate Change and Forest Management Program Areas)
- Phosphorous regulations in the Lake Whatcom watershed (Stormwater Program Area)

#### **Reporting Metrics:**

- Number of households (new and existing) sent informational materials per year
- Number of unique visitors to Lake Whatcom Management Program website per year
- Level of watershed residents' knowledge of and participation in key stewardship practices measured every five years through the Lake Whatcom Watershed Baseline Survey

#### 9.2 Program Area-Specific Education and Engagement

The following program area-specific education and engagement activities are also listed under their respective program areas. Any reporting metrics for these activities can be found under the respective program areas.

#### Stormwater

2.2.3 Encourage the conversion of non-native landscape and lawn to native forested areas and the preservation of forested areas through incentives and permanent conservation agreements with landowners.

2.2.5 Provide resources and staff support to educate and inform owners of private stormwater facilities about system needs and maintenance.

2.2.6 Develop and disseminate Lake Whatcom watershed-specific education and outreach messaging that encourages residents to act to protect water quality.

#### Land Use

3.1.4 Provide outreach to watershed residents to increase understanding of and compliance with Lake Whatcom specific land use and stormwater regulations.

#### **Hazardous Materials**

5.1.1 Promote and provide education on proper use, storage and disposal of hazardous materials.

5.2.2 Educate watershed residents and visitors on how to prevent and report spills.

#### Recreation

6.4.1 Educate watershed residents and visitors about recreational practices that protect water quality and those that negatively impact water quality.

6.4.2 Engage recreational user groups (e.g., mountain bikers, horseback riders, boaters, etc.) in practices that protect water quality and those that negatively impact water quality.

#### **Aquatic Invasive Species**

7.1.2 Inform watershed residents, boaters, and other lake visitors about AIS issues and engage them in prevention activities through informational materials, online education tools, community events and public meetings, and in-person conversations during inspections.

#### **Utilities & Transportation**

8.1.2 Encourage water-use efficiency through outreach and rebate programs.

8.3.2 Encourage watershed residents and visitors to use alternative transportation in the watershed.

#### **Climate Action**

11.1.2 Create educational materials based off of results from the Lake Whatcom Climate Vulnerability Assessment.

#### **Forest Management**

12.4.1 Engage in partnerships to encourage wildfire risk assessments and mitigation on public and private land in the Lake Whatcom Watershed.

12.4.2 Engage in partnerships to educate watershed residents about wildfire preparedness.

#### 9.3 Community-wide Education and Engagement with Lake Whatcom Benefit

The following community-wide education and engagement activities target a broader, community-wide audience but may also benefit Lake Whatcom.

9.3.1 Dog waste: Programs that support dog waste pick up at home and in parks

9.3.2 Car care: Awareness efforts that use advertising (e.g. print, bus and movie theater ads) and in person outreach (brochures and similar handouts) to prompt vehicle owners to wash their vehicles at a car wash and check for leaks and fix them.

9.3.3 Yard care: Educate and encourage residents to use sustainable yard care practices.

9.3.4 On-site sewage (OSS) system maintenance: Support proper maintenance of OSS systems (septic systems).

9.3.5 School program: Educate Provide educational program to Bellingham School District students about Bellingham's water treatment systems and water conservation principles.

### **Program Area 10: Administration**

**Objective:** Implement the Lake Whatcom Management Program (LWMP) Work Plan and provide opportunities for public input.

#### 2025-2029 Estimated Investments: \$1 million

The Lake Whatcom Management Program (LWMP) facilitates collaboration between the City of Bellingham, Whatcom County, the Lake Whatcom Water and Sewer District, and other partners. Meeting facilitation, reporting, budget development, and other administrative activities are all critical to the success of the program.

#### 10.1 Meeting Coordination

Coordinate and provide staff support for LWMP meetings and information-sharing opportunities.

10.1.1 Hold meetings of the Lake Whatcom Joint Policy Group to discuss Lake Whatcom policy topics and provide guidance and direction to staff.

10.1.2 Hold annual Joint Councils and Commission meeting to discuss LWMP Work Plan and accomplishments.

10.1.3 Hold monthly meetings of the Data Management Team to address issues related to monitoring, modeling, Total Maximum Daily Load (TMDL) requirements and other data management.

10.1.4 Hold meetings of the Interjurisdictional Coordinating Team to oversee work plan implementation efforts and work product development.

10.1.5 Hold Lake Whatcom Management Committee meetings as needed to provide staff with administrative direction.

10.1.6 Hold joint councils and commission work sessions as needed to discuss technical policy questions.

10.1.7 Engage the Water Resources Advisory Board as appropriate.

#### **10.2 Public Information**

Coordinate education and engagement efforts by LWMP staff and partners. Inform the community about opportunities for involvement in public meetings, comment periods and decision-making processes.

10.2.1 Provide notice of public meetings and other opportunities for public involvement on the LWMP website.

10.2.2 Provide periodic updates to the Bellingham City Council, Whatcom County Council, and Lake Whatcom Water and Sewer District Board of Commissioners.

10.2.3 Conduct public presentations as needed.

#### **10.3 Work Plans and Reports**

Support development of work plans, presentations and reports.

10.3.1 Oversee the development of the Lake Whatcom Management Program five-year work plan and annual Lake Whatcom Management Program progress and monitoring reports.

10.3.2 Oversee performance measure tracking and reporting and work with the Lake Whatcom Policy Group to gather feedback on performance goals as needed.

10.3.3 Develop 2030-2034 Lake Whatcom TMDL Implementation Tasks.

#### 10.4 Funding

Establish work plan funding needs and strategy to support work plan implementation.

- 10.4.1 Seek funding necessary to implement LWMP programs.
- 10.4.2 Identify and pursue grant funding as opportunities arise.
- 10.4.3 Manage stormwater fee rolls and watershed protection fund.

#### **10.5 Regulatory Agencies**

Support work plan implementation by communicating with agencies.

10.5.1 Communicate with regulatory agencies regarding Lake Whatcom water quality, natural resources and land use activities in the watershed.

#### **10.6 Contracts**

Oversee a variety of consultant and contractor projects, contracts and work products.

10.6.1 Manage and oversee all contracts with consultants and contractors.

### **Program Area 11: Climate Action**

**Objective:** Build resiliency and adapt to negative impacts caused by changes in ecological and environmental parameters associated with a changing climate, including increased temperatures, and variations in rainfall patterns.

#### 2025-2029 Estimated Investments: \$675,000

The Lake Whatcom Management Program (LWMP) incorporates climate action in the protection of Lake Whatcom. Climate action work plan components are divided into two types. **General Lake Whatcom** activities focus on adaptation, and resilience in the Lake Whatcom watershed. **Program area-specific** activities apply to specific climate change-driven activities.

#### **11.1 General Climate Action**

Assess and address climate impacts in the Lake Whatcom Watershed.

11.1.1. Conduct a comprehensive Lake Whatcom Climate Vulnerability Assessment to assess the impacts of climate change on Lake Whatcom and the Lake Whatcom Management Program.

11.1.2 Create educational materials based off of results from the Lake Whatcom Climate Vulnerability Assessment.

#### **11.2 Program Area-Specific Climate Actions**

Assess and address climate impacts for applicable program areas.

11.2.1 Land Preservation: Continue to acquire properties and conservation easements for preservation or restoration that contribute to carbon storage.

11.2.2 Stormwater Management: Adapt stormwater design standards and capital facility planning to accommodate changes in rainfall patterns and increased peak flow events.

11.2.3 Monitoring and Data: Analyze results of the Lake Whatcom Climate Vulnerability Assessment.

11.2.4 Recreation: Assess impacts and mitigation options to address high use and high-

impact uses of recreational lands during extreme temperature events.

11.2.5 Aquatic Invasive Species: Assess potential impacts of infestations from new species that may be facilitated by increasing temperature.

11.2.6 Utilities and Transportation: Encourage use of zero or low carbon transportation options in the watershed, including public transit, bikeways, pedestrian connections, car sharing programs, EVs, electric-powered boats, and similar.

11.2.7 Forest Management: Assess wildfire risk and implement wildfire risk reduction programs in applicable areas across the watershed.

### **Program Area 12: Forest Management**

**Objective:** Implement strategies on forest lands that minimize water quality impacts from harvesting and/or recreational activities while simultaneously managing forested lands to minimize wildfire threats.

#### 2025-2029 Estimated Investments: \$2.1 million

The Lake Whatcom Management Program (LWMP) supports responsible management of public forest land as well as provides education to private forestland owners about wildfire risks and preparedness.

#### 12.1 Forest Management Plans

Support development and implementation of sound forest management plans.

12.1.1 Create and implement Forest Management Plans (FMP) for county and cityowned forestland in the Lake Whatcom watershed.

12.1.2 Implement existing city plans for forest thinning to improve structural diversity and health.

#### **12.2 Forest Practices Review**

Review and comment on Washington State Department of Natural Resources (DNR) and private forestry activities to minimize adverse water quality impacts.

12.2.1 Actively participate in the Interjurisdictional Committee and review and comment on DNR forestry activities.

12.2.2 Review and comment on private forest practice applications.

12.2.3 Track permitted forest practice activities (including harvests, replanting, road building and abandonment, and herbicide spraying).

#### 12.3 Forest Roads

Manage forest roads on city and county-owned lands to reduce impacts to water quality.

12.3.1 Maintain and abandon city and county-managed forest roads using

recommendations from the upcoming Lake Whatcom Forest Management Plan.

#### **12.4 Wildfire Preparedness and Risk Assessments**

Inform watershed residents about resources and programs to address wildfire risk.

12.4.1 Engage in partnerships to encourage wildfire risk assessments and mitigation on public and private land in the Lake Whatcom Watershed.

12.4.2 Engage in partnerships to educate watershed residents about wildfire preparedness.

#### **Reporting Metrics:**

- Acres of timber harvested and replanted on forest lands per year
- Acres of land treated with herbicides on forest lands per year
- Proportion of watershed residents who are knowledgeable about wildfire risk reduction work measured every five years through the Lake Whatcom Watershed Baseline Survey

### 2025-2029 Work Plan: Cost Estimates

Program Area	Staff Costs	Capital Costs	Other Costs	5-Year Total
1. Land Preservation	\$2,036,115	\$26,000,000	\$387,000	\$28,423,615
2. Stormwater	\$2,463,916	\$8,030,000	\$3,857,000	\$14,350,916
3. Land Use	\$1,825,000	_	_	\$1,825,000
4. Monitoring & Data	\$641,550	_	\$2,435,500	\$3,077,050
5. Hazardous Materials	\$114,850	_	_	\$114,850
6. Recreation	\$2,612,000	\$3,088,000	\$500,000	\$6,200,000
7. Aquatic Invasive Species	\$3,826,831	_	\$614,375	\$4,441,206
8. Utilities & Transportation	\$2,019,768	\$3,460,000	\$2,230,100	\$7,709,868
9. Education & Engagement	\$735,000	_	\$544,300	\$1,311,800
10. Administration	\$1,014,360	_	_	\$1,014,360
11. Climate Action	\$375,000	_	\$300,000	\$675,000
12. Forest Management	\$568,000	\$270,000	1,300,000	\$2,138,900
LWMP Work Plan Total	\$18,265,773*	\$40,848,000	\$12,073,792**	\$71,187,565

\*Staff costs include actual budgeted staff costs for each program area (including benefits).

\*\*Other costs include supplies, materials, equipment, consultant fees, interfund charges, taxes, bank charges, and procedural costs.

# 2025-2029 Work Plan: Funding Sources

Program Area	Partner	Funding Sources
1. Land Preservation	Whatcom County	Conservation Futures Fund
	City of Bellingham	Lake Whatcom Property Acquisition Fees
	Lake Whatcom Water and Sewer District	Not Applicable
2. Stormwater	Whatcom County	Real Estate Excise Taxes, Flood Control Zone District Taxes, Stormwater Utility Fees, Road Fund, Grants
	City of Bellingham	Stormwater Utility Fees, Portion of Lake Whatcom Property Acquisition Fees, Grants
	Lake Whatcom Water and Sewer District	Utility Fees
3. Land Use	Whatcom County	Development Fees, General Fund
	City of Bellingham	Development Fees, General Fund
	Lake Whatcom Water and Sewer District	Not Applicable
	Whatcom County	Flood Control Zone District Taxes, Stormwater Utility Fees, Road Fund
4. Monitoring & Data	City of Bellingham	Stormwater Utility Fees, Water Utility Fees
	Lake Whatcom Water and Sewer District	Utility Fees
5. Hazardous Materials	Whatcom County	Solid Waste Excise Taxes, Flood Control Zone District, Road Fund, Grants
	City of Bellingham	Stormwater Utility Fees, Water Utility Fees
	Lake Whatcom Water and Sewer District	Not Applicable

	Whatcom County	Conservation Futures Fund, General Fund, Real Estate Excise Taxes, Parks Special Revenue Fund
6. Recreation	City of Bellingham	Greenways Taxes, General Fund
	Lake Whatcom Water and Sewer District	Utility Fees
	Whatcom County	Flood Control Zone District Taxes
7. Aquatic Invasive Species	City of Bellingham	Water Utility Fees, Boat Inspection Fees
	Lake Whatcom Water and Sewer District	Utility Fees
	Whatcom County	Road Fund
8. Utilities and Transportation	City of Bellingham	Street Funds, Utility Fees
	Lake Whatcom Water and Sewer District	Utility Fees
	Whatcom County	Flood Control Zone District Taxes, Stormwater Utility Fees, Road Fund
9. Education and Engagement	City of Bellingham	Stormwater Utility Fees, Water Utility Fees
	Lake Whatcom Water and Sewer District	Utility Fees
10. Administration	Whatcom County	Flood Control Zone District Taxes, Road Fund, Stormwater Utility Fees
	City of Bellingham	Stormwater Utility Fees, Water Utility Fees
	Lake Whatcom Water and Sewer District	Utility Fees
11. Climate Action	Whatcom County	General Fund, Flood Control Zone District Taxes
	City of Bellingham	Water Utility Fees
	Lake Whatcom Water and Sewer District	Not Applicable

	Whatcom County	General Fund, Flood Control Zone District Taxes,
12. Forest Management	City of Bellingham	Water Utility Fees
	Lake Whatcom Water and Sewer District	Not Applicable

### Resources

#### Land Preservation

- Lake Whatcom Property Acquisition Program
  - o <u>cob.org/lw-property</u>
- Whatcom County Parks & Recreation—Reconveyance
  - whatcomcounty.us/625

#### Stormwater

- Lake Whatcom Management Program Capital Improvement Projects
  - o <u>lakewhatcom.whatcomcounty.org/our-programs/capital-projects</u>
- City of Bellingham 2020 Surface and Stormwater Comprehensive Plan
  - o <u>lakewhatcom.whatcomcounty.org/resources</u>
- Whatcom County Lake Whatcom Comprehensive Stormwater Plans

   whatcomcounty.us/3788
- Whatcom County Private Stormwater System Maintenance Program
  - o <u>whatcomcounty.us/2877</u>
- Homeowner Incentive Program
  - o lakewhatcomHIP.org

#### Land Use

- Bellingham Municipal Code (BMC) 16.80 (Lake Whatcom Reservoir Regulatory Chapter), 15.42 (Stormwater Regulations), 16.55 (Critical Areas Ordinance), Title 22 (Shoreline Master Program) codepublishing.com/wa/bellingham/
- Whatcom County Code (WCC) 20.51 (Lake Whatcom Watershed Overlay District & Stormwater Regulations), 16.16 (Critical Areas Ordinance), Title 23 (Shoreline Management Program) <u>codepublishing.com/wa/whatcomcounty/</u>
- Lake Whatcom Watershed Build-Out Analysis Reports
   <u>lakewhatcom.whatcomcounty.org/resources</u>

#### **Monitoring and Data**

- Lake Whatcom Monitoring Reports
  - o <u>cedar.wwu.edu/lakewhat\_annualreps</u>

#### Hazardous Materials

- Whatcom County Emergency Management Plan
  - whatcomcounty.us/DocumentCenter/View/39311
- Whatcom County Disposal of Toxics
  - o <u>whatcomcounty.us/3298</u>
- Whatcom County Pollution Reporting: (360) 778-6230
  - o <u>whatcomcounty.us/2882</u>
- City of Bellingham Pollution Reporting/Stormwater Hotline: (360) 778-7979

o <u>cob.org/services/environment/stormwater/hotline</u>

#### Recreation

- Whatcom County Parks and Recreation—Reconveyance
  - o <u>whatcomcounty.us/625</u>
- Lookout Mountain Forest Preserve and Lake Whatcom Park Recreational Trail Plan
  - o <a href="http://www.weitencommunication-commu -communicatio-communicatio-communicatio-communicati-
- Whatcom County Comprehensive Parks, Recreation and Open Space Plan

   whatcomcounty.us/DocumentCenter/View/14547
- City of Bellingham Comprehensive Parks, Recreation and Open Space Plan
  - o <u>cob.org/2020-pro-plan</u>

#### Aquatic Invasive Species

- Lake Whatcom Aquatic Invasive Species Program Annual Reports and Documents
  - o <u>lakewhatcom.whatcomcounty.org/resources</u>
- Whatcom Boat Inspections
  - o <u>whatcomboatinspections.com</u>
- Aquatic Invasive Species Awareness Course
  - o <u>whatcomboatinspections.com/ais-awareness-course</u>
- Inspection Results Story Map
  - whatcomboatinspections.com/story-map
- Whatcom Boat Inspections Hotline: (360) 778-7975

#### Utilities and Transportation

- City of Bellingham Drinking Water Quality Reports
  - o <u>cob.org/services/environment/lake-whatcom/water-quality-lw</u>
- Lake Whatcom Water and Sewer District Consumer Confidence Reports
  - o <u>lwwsd.org/for-customers/quality-consumer-confidence-reports</u>
- City of Bellingham Water Conservation Resources
  - o <u>cob.org/conserve</u>
- Whatcom County Septic System Maintenance and Evaluation
  - whatcomcounty.us/septic
- Lake Whatcom Water and Sewer District Water System Comprehensive Plan
  - o <u>lwwsd.org/resources/water-system-comprehensive-plan</u>
- Lake Whatcom Water and Sewer District Sewer Comprehensive Plan
  - o <u>lwwsd.org/resources/comprehensive-sewer-plan</u>
- Whatcom Smart Trips
  - o <u>whatcomsmarttrips.org/</u>
- Community Energy Challenge
  - o <u>sustainableconnections.org/energy/energychallenge</u>

#### Education and Engagement

- Lake Whatcom Management Program
  - o <u>lakewhatcom.whatcomcounty.org</u>
- City of Bellingham Lake Whatcom Stewardship
  - o <u>cob.org/stewardship-solutions</u>
- WSU Whatcom County Extension Sustainable Landscaping
  - o <u>extension.wsu.edu/whatcom/nr/sustainable-landscaping</u>
- Homeowner Incentive Program
  - o lakewhatcomHIP.org
- Lake Whatcom Watershed Survey Findings
  - o <a>www.lakewhatcom.whatcomcounty.org/resources</a>

#### Administration

- 1992 Lake Whatcom Joint Resolution
  - o cob.org/1992-joint-resolution
- Lake Whatcom Management Program Work Plans and Progress Reports
  - o <u>lakewhatcom.whatcomcounty.org/resources</u>
- Lake Whatcom Meetings and Agendas
  - o <u>lakewhatcom.whatcomcounty.org/news</u>
- Lake Whatcom Management Program Contacts
  - <u>lakewhatcom.whatcomcounty.org/contacts</u>
- Lake Whatcom Stormwater Utility
  - o <u>whatcomcounty.us/2830</u>

#### **Climate Action**

- City of Bellingham Climate Protection Action Plan
  - o cob.org/wp-content/uploads/Climate-Protection-Action-Plan-2018-Update.pdf
- Whatcom County Climate Action Plan
  - o <a href="whatcomcounty.us/DocumentCenter/View/69472">whatcomcounty.us/DocumentCenter/View/69472</a>

#### Lake Whatcom Management Program Contacts:

City of Bellingham Public Works—Natural Resources Renee LaCroix, (360) 778-7900, rlacroix@cob.org

Whatcom County Public Works Gary Stoyka, (360) 778-6230, gstoyka@co.whatcom.wa.us

Lake Whatcom Water and Sewer District Justin Clary, (360) 734-9224, justin.clary@lwwsd.org