

### BUILDINGS WORKING GROUP

#### Community Emissions Analysis by Sector

Transportation accounted for an estimated 32% of Bellingham community greenhouse gas emissions in 2015 (Figure 13). A significant portion of transportation emissions come from Interstate 5 traffic passing through Bellingham, which is outside the influence of City climate policies. Bellingham community transportation emissions are difficult to estimate over this time period because transportation models changed from a state-level model to a more accurate local model. For consistency, the local model was backcast to 2005 and 2000, though this represents

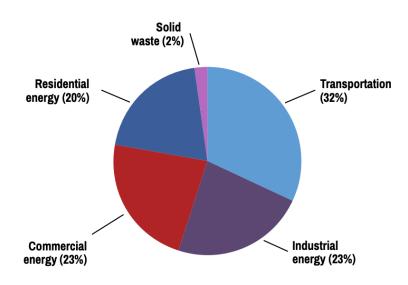


Figure 13. 2015 Bellingham community CO<sub>2</sub>e missions by sector

### **BUILDING SECTOR**

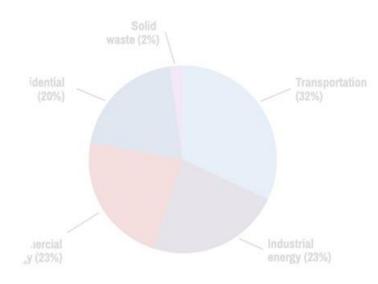
43% **OF EMISSIONS** 

commercial

Greenhouse Gas Monitoring Rep

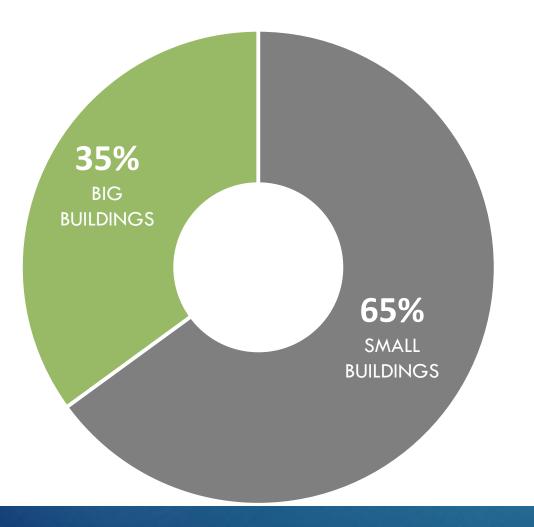


residential



### **Total Building GHG Emissions in 2035**

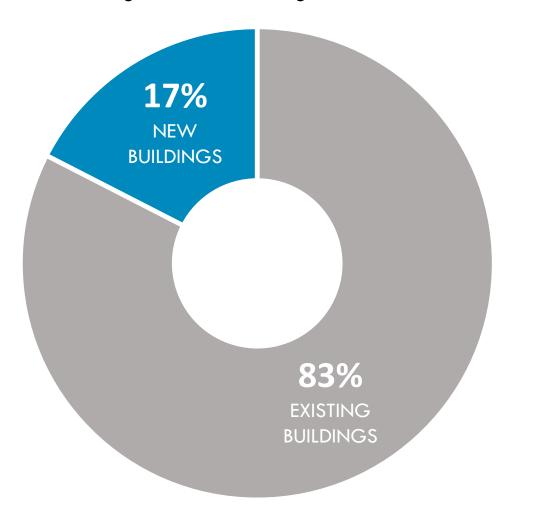
Existing & New Buildings, Business-as-Usual



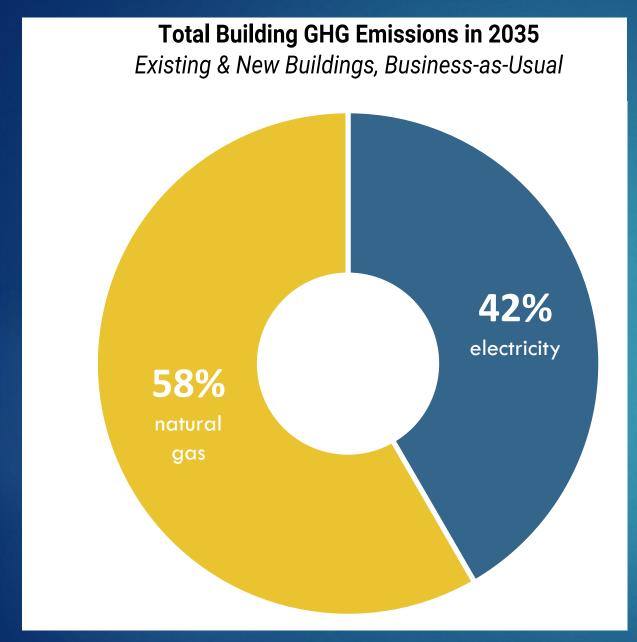
We have to address both big and small buildings to meet goals

#### **Total Building GHG Emissions in 2035**

Existing & New Buildings, Business-as-Usual

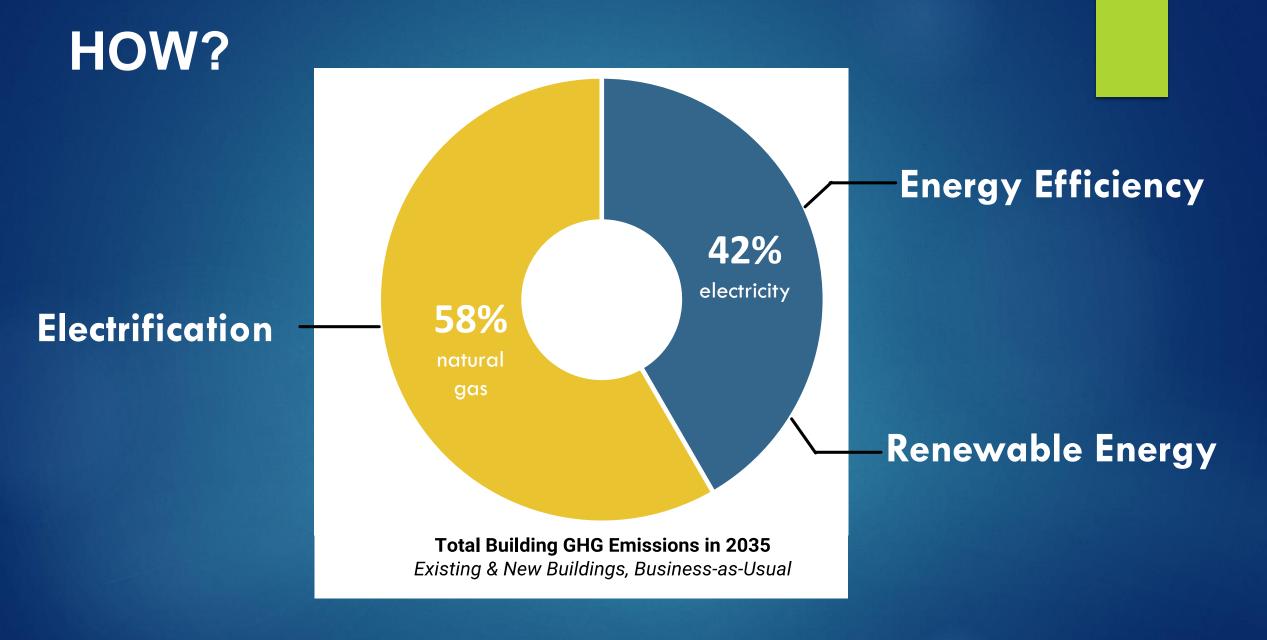


We have to address both existing and new buildings to meet goals



## Goal: eliminate both sets of emissions

(from big & small, new & existing buildings)



### ALL THREE ACTIONS NEED TO BE TAKEN TOGETHER

Electrification without Renewables

Eliminates natural gas emissions but not electricity emissions

Electrification &
Renewables
without
Energy Efficiency



More \$\$ spent on bigger systems, more electricity demand

# ELECTRIFICATION Proposed Measures



Parker Apartments, Seattle: All electric, low-income housing

### Measure #1a

Electrify water and space heating in existing buildings at point of equipment replacement

(all buildings have heating systems electrified by 2040; look to accelerate to 2035)

Measure	Benefits	Challenges
1a. Electrify water and space heating in existing buildings at point of equipment replacement	<ul> <li><u>Technical</u>: Technology available with few exceptions</li> <li><u>Environmental</u>: Largest impact on GHG within building sector</li> <li><u>Social</u>: Health benefits; high performance/high efficiency</li> <li><u>Financial</u>: Net capital costs relatively low at point of replacement, with some exceptions</li> </ul>	<ul> <li>Social: Consumers/some contractors may not be familiar with the technology</li> <li>Financial: Incentives and finance will be required to reduce or eliminate costs for some populations or types of equipment; utility rebates for conversion often not available</li> </ul>

### Measure #1b

Electrify new buildings at time of construction (some exceptions if electric systems not technically feasible)

Measure	Benefits	Challenges
1b. Electrify new buildings at time of construction	<ul> <li><u>Technical</u>: Technology available with few exceptions; likely 100% applicable before 2035</li> <li><u>Environmental</u>: Will save 17% of building GHG emissions by 2035</li> <li><u>Social</u>: Health benefits; high performance/high efficiency</li> <li><u>Financial</u>: Often no net increase in costs</li> </ul>	<ul> <li><u>Technical</u>: Some specialized applications may require exceptions</li> <li><u>Social</u>: Some consumers may not want electric equipment – e.g. stoves. Education is needed on performance of electric versions</li> </ul>

### RENEWABLE ENERGY

Proposed Measure



# Buildings Generate or Purchase Renewable Energy

- Building owners choose one of the three following options:
  - ▶ Install rooftop solar on at least 50% of solar-ready roof/site area
  - Buy into local community solar project (enough to meet at least 50% of building energy demand)
  - Sign up for PSE Green Direct or similar
    - Program offering(s) must be structured so that there is no cost premium for low-income residents

### Measure #2

## Buildings generate or purchase renewable energy (three pathways available)

Measure	<b>Benefits</b>	Challenges
2. Buildings generate or purchase renewable energy	<ul> <li><u>Technical</u>: No technical barriers.</li> <li><u>Environmental</u>: Will offset fossil fuel component of grid energy</li> </ul>	<ul> <li><u>Social</u>: Community solar/ credit options require program design; People may not be familiar with options</li> </ul>
	<ul> <li><u>Social</u>: Will generate local jobs; may reduce energy bills</li> <li><u>Financial</u>: Low or no cost options will be available; On-site solar reduces energy bills</li> </ul>	<ul> <li><u>Financial</u>: Subsidies may be required in some cases; Shrinking state subsidies may make onsite solar less desirable</li> </ul>

### A quick case for efficiency

- Negawatt A unit (in watts) of energy saved
  The cheapest energy is the energy we don't use!
- 2018 IEA report: Cost-effective, comprehensive EE policies could allow 60% more building space in 2040 for no additional energy use
- 2019 ACEEE report: Energy efficiency can cut US energy use and GHG emissions in half by 2050
- WA legislature: Investments in conservation and efficiency reduce the need for adding costly future generation
- Co-benefits -> reduced energy burden, improved IAQ/home health, greater comfort, local job creation and business expansion

### ENERGY EFFICIENCY

Proposed Measures



# ENERGY EFFICIENCY FOR OWNER-OCCUPIED HOMES

- Deepest and most enduring energy savings through weatherization
  - ▶ Improve the thermal (insulation) and pressure (air sealing) boundaries

#### Measure 3a:

- Applies to owner-occupied residential buildings built before 1990
- ▶ Triggered at **point of sale** with **24 month implementation** period
- ► Air sealing standard → minimum 400 CFM50 reduction or a 20% reduction, whichever is greater + meet ventilation requirements
- ► Insulation standard → minimum R-49 in attic, R-11 in walls and R-30 in floor (or fill available cavities)
- No-cost/subsidized pathways for low- and moderate-income households

### Measure #3a

### Energy Efficiency for Owner-Occupied Residences

(Focus on buildings built before 1990)

Measure	Benefits	Challenges
3a. Energy Efficiency for Owner-Occupied Residences	<ul> <li><u>Technical</u>: No technical barriers.</li> </ul>	Social: Some projects could be disruptive to homeowners
Residences	<ul> <li>Environmental: Reduce energy use and GHGs; help reduce grid demand</li> <li>Social: Greater comfort and air quality; cost savings possible; creates jobs</li> </ul>	<ul> <li><u>Financial</u>: Low income weatherization program may need more resources; incentives may be needed for some middle-income households; CEC has limited resources</li> </ul>
	<ul> <li><u>Financial</u>: Some low/no cost options already available; reduced utility bills</li> </ul>	

# ENERGY EFFICIENCY FOR RESIDENTIAL RENTALS

- More than half of Bellingham's housing stock consists of rentals
- Split incentive → owner determines building improvements, but tenants typically pay utility bills
- Measure 3b:
  - Applies to residential rentals built before 1990
  - Upgrades required within 3 to 6 years of enacting legislation (on rental inspection cycle)
  - ► Air sealing standard → minimum 400 CFM50 reduction or a 20% reduction, whichever is greater + meet ventilation requirements
  - ► Insulation standard → minimum R-49 in attic, R-11 in walls and R-30 in floor (or fill available cavities)

### Measure #3b

### Energy Efficiency for Rental Residences

(Focus on buildings built before 1990)

Measure	Benefits	Challenges
3b. Energy Efficiency for Rental Residences	<ul> <li><u>Technical</u>: No technical barriers.</li> </ul>	<ul> <li><u>Social</u>: Some projects could be disruptive to renters</li> </ul>
	<ul> <li>Environmental: Reduce energy use and GHGs; help reduce grid demand</li> <li>Social: Greater comfort and air quality; cost savings possible; creates jobs</li> <li>Financial: Some low/no cost options already available; reduced utility bills</li> </ul>	Financial: Low income     weatherization program may     need more resources; incentives     will be needed for some units to     avoid rent increases; CEC has     limited resources

# ENERGY EFFICIENCY FOR COMMERCIAL BUILDINGS

- Focus on a range of energy efficiency retrofits in lighting and other system (e.g. HVAC) upgrades
- ► Mirrors Boulder's (CO) **Building Performance Energy Requirements**
- Measure 3c: [applies to non-residential commercial buildings > 10,000 sq.ft.]
  - Perform an energy assessment and implement cost-effective measures
  - Implement one-time lighting upgrades
  - Perform Retro-commissioning (RCx) every 10 years and implement cost effective RCx measures

### Measure #3c

### Energy Efficiency for Commercial Properties

Measure	Benefits	Challenges
3c. Energy Efficiency for Commercial Properties	<ul> <li><u>Technical</u>: No technical barriers.</li> <li><u>Environmental</u>: Reduce energy use and GHGs; help reduce grid demand</li> </ul>	<ul> <li><u>Social</u>: Some projects could be disruptive to commercial businesses</li> <li><u>Financial</u>: CEC has limited resources</li> </ul>
	<ul> <li>Social: Greater comfort and air quality; cost savings possible; creates jobs</li> </ul>	
	<ul> <li><u>Financial</u>: Upgrades during periodic maintenance cycles reduce up-front costs; many projects have short paybacks</li> </ul>	

### TECHNICAL ASSISTANCE AND FINANCE

#### How to make it all work:

#### Proactive technical assistance:

- Provide design assistance and referrals
- Reduce permitting times, reduce or eliminate fees for certain projects
- Create web page and other communications strategies to publicize programs and provide information on finance and incentives

### Money to reduce project costs:

- Create additional local financial assistance capacity
- Provide monetary incentives when needed
- Identify or help develop new programs and techniques private financing, state financing, new mechanisms to reduce up-front costs (e.g. on-bill financing)

### Measure #4a

### Create a technical assistance program

(City works with community partners to create a seamless support system to accelerate projects)

Measure	Benefits	Challenges
4a. Create a technical assistance program	<ul> <li>Technical: n/a</li> <li>Environmental: This measure supports other measures; no direct impact</li> <li>Social: Fills knowledge and assistance gap to support social acceptance of electrification and</li> </ul>	<ul> <li>Social: Will require reorganization of some City activities; high need for City/community/contractor education</li> <li>Financial: Expanded capacity will require City commitment</li> </ul>
	renewable goals  • <u>Financial</u> : Reduces costs and barriers to electrification and renewable goals	

### Measure #4b

### Create a Bellingham Clean Energy Fund

(reduce costs of commercial and residential projects, with focus on low- and moderate-income households)

Measure	Benefits	Challenges
4b. Create a Bellingham Clean Energy Fund	<ul> <li><u>Technical</u>: n/a</li> <li><u>Environmental</u>: This measure supports other measures; no direct impact</li> </ul>	Social: One mechanism to support fund (gas tax) would require a public vote and would not be popular with some building owners
	<ul> <li><u>Social</u>: Promotes social acceptance of electrification and renewable goals</li> <li><u>Financial</u>: Multiple funding</li> </ul>	<ul> <li><u>Financial</u>: Funding sources are not certain; if funded by gas tax, could raise monthly tax on some residents</li> </ul>
	sources possible; Reduces costs of electrification and renewable goals	

### Measure #4c

## Identify and promote other financing sources and mechanisms

Measure	Benefits	Challenges
4c. Identify and promote other financing sources and mechanisms	<ul> <li>Technical: n/a</li> <li>Environmental: This measure supports other measures; no direct impact</li> <li>Social: Increases support for measures and facilitates completion</li> <li>Financial: Reduces costs of numerous types of projects; Brings in outside public and private dollars to the community</li> </ul>	Financial: Some programs not available yet (PACE financing, on-bill financing) and would need to be created; Need a full assessment of how different programs fill various needs-remaining gaps will need to be filled

## The End



Photo credit: New Buildings Institute